98TH CONGRESS 1ST SESSION

S. 384

To aid State and local governments in strengthening and improving their judicial systems through the creation of a State Justice Institute.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 2 (legislative day, JANUARY 25), 1983

Mr. HEFLIN introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To aid State and local governments in strengthening and improving their judicial systems through the creation of a State Justice Institute.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,
That this Act may be cited as the "State Justice Institute
Act of 1982".

DEFINITIONS

SEC. 2. As used in this Act, the term—

(1) "Board" means the Board of Directors of the

Institute;

1	(2) "Director" means the Executive Director of
2	the Institute;
3	(3) "Governor" means the Chief Executive Officer
4	of a State;
5	(4) "Institute" means the State Justice Institute;
6	(5) "recipient" means any grantee, contractor, or
7	recipient of financial assistance under this Act;
8	(6) "State" means any State of the United States,
9	the District of Columbia, the Commonwealth of Puerto
10	Rico, the Virgin Islands, Guam, American Samoa, the
11	Northern Mariana Islands, the Trust Territory of the
12	Pacific Islands, and any other territory or possession of
13	the United States; and
14	(7) "Supreme Court" means the highest appellate
15	court within a State unless, for the purposes of this
16	Act, a constitutionally or legislatively established judi-
17	cial council acts in place of that court.
18	ESTABLISHMENT OF INSTITUTE; DUTIES
19	SEC. 3. (a) There is established a private nonprofit cor-
20	poration which shall be known as the State Justice Institute.
21	The purpose of the Institute shall be to further the develop-
22	ment and adoption of improved judicial administration in
23	State courts in the United States. The Institute may be in-
24	corporated in the District of Columbia or in any other State.
25	To the extent consistent with the provisions of this Act, the

1	Institute shall exercise the powers conferred upon a nonprofit
2	corporation by the laws of the State in which it is incorpo-
3	rated.
4	(b) The Institute shall—
5	(1) direct a national program of assistance de-
6	signed to assure each person ready access to a fair and
7	effective system of justice by providing funds to-
8	(A) State courts;
9	(B) national organizations which support and
10	are supported by State courts; and
11	(C) any other nonprofit organization that will
12	support and achieve the purposes of this Act;
13	(2) foster coordination and cooperation with the
14	Federal judiciary in areas of mutual concern;
15	(3) make recommendations concerning the proper
16	allocation of responsibility between the State and Fed-
17	eral court systems;
18	(4) promote recognition of the importance of the
19	separation of powers doctrine to an independent judici-
20	ary; and
21	(5) encourage education for judges and support
22	personnel of State court systems through national and
23	State organizations, including universities.
24	(c) The Institute shall not duplicate functions adequately
25	performed by existing nonprofit organizations and shall pro-

- 1 mote, on the part of agencies of State judicial administration,
- 2 responsibility for the success and effectiveness of State court
- 3 improvement programs supported by Federal funding.
- 4 (d) The Institute shall maintain its principal offices in
- 5 the State in which it is incorporated and shall maintain there-
- 6 in a designated agent to accept service of process for the
- 7 Institute. Notice to or service upon the agent shall be deemed
- 8 notice to or service upon the Institute.
- 9 (e) The Institute, and any program assisted by the Insti-
- 10 tute, shall be eligible to be treated as an organization de-
- 11 scribed in section 170(c)(2)(B) of the Internal Revenue Code
- 12 of 1954 (26 U.S.C. 170(c)(2)(B)) and as an organization de-
- 13 scribed in section 501(c)(3) of the Internal Revenue Code of
- 14 1954 (26 U.S.C. 501(c)(3)) which is exempt from taxation
- 15 under section 501(a) of such Code (26 U.S.C. 501(a)). If such
- 16 treatments are conferred in accordance with the provisions of
- 17 such Code, the Institute, and programs assisted by the Insti-
- 18 tute, shall be subject to all provisions of such Code relevant
- 19 to the conduct of organizations exempt from taxation.
- 20 (f) The Institute shall afford notice and reasonable op-
- 21 portunity for comment to interested parties prior to issuing
- 22 rules, regulations, guidelines, and instructions under this Act,
- 23 and it shall publish in the Federal Register, at least thirty
- 24 days prior to their effective date, all rules, regulations, guide-
- 25 lines, and instructions.

1	BOARD OF DIRECTORS
2	SEC. 4. (a)(1) The Institute shall be supervised by a
3	Board of Directors, consisting of eleven voting members to be
4	appointed by the President, by and with the advice and con-
5	sent of the Senate. The Board shall have both judicial and
6	nonjudicial members, and shall, to the extent practicable,
7	have a membership representing a variety of backgrounds
8	and reflecting participation and interest in the administration
9	of justice.
10	(2) The Board shall consist of—
11	(A) six judges, to be appointed in the manner pro-
12	vided in paragraph (3);
13	(B) one State court administrator, to be appointed
14	in the manner provided in paragraph (3); and
15	(C) four public members, no more than two of
16	whom shall be of the same political party, to be ap-
17	pointed in the manner provided in paragraph (4).
18	(3) The President shall appoint six judges and one State
19	court administrator from a list of candidates submitted by the
20	Conference of Chief Justices. The Conference of Chief Jus-
21	tices shall submit a list of at least fourteen individuals, in-
22	cluding judges and State court administrators, whom the con-
23	ference considers best qualified to serve on the Board. The
24	President may reject such list and request another list of indi-
25	viduals. Prior to consulting with or submitting a list to the

- 1 President, the Conference of Chief Justices shall obtain and
- 2 consider the recommendations of all interested organizations
- 3 and individuals concerned with the administration of justice
- 4 and the objectives of this Act.
- 5 (4) In addition to those members appointed under para-
- 6 graph (3), the President shall appoint four members from the
- 7 public sector to serve on the Board.
- 8 (5) The President shall appoint the members under this
- 9 subsection within sixty days after the date of enactment of
- 10 this Act.
- 11 (6) The members of the Board of Directors shall be the
- 12 incorporators of the Institute and shall determine the State in
- 13 which the Institute is to be incorporated.
- 14 (b)(1) Except as provided in paragraph (2), the term
- 15 office of each voting member of the Board shall be three
- 16 years. Each member of the Board shall continue to serve
- 17 until the successor to such member has been appointed and
- 18 qualified.
- 19 (2) Five of the members first appointed by the President
- 20 shall serve for a term of two years. Any member appointed to
- 21 serve an unexpired term which has arisen by virtue of the
- 22 death, disability, retirement, or resignation of a member shall
- 23 be appointed only for such unexpired term, but shall be eligi-
- 24 ble for reappointment.

- 1 (3) The term of initial members shall commence from
- 2 the date of the first meeting of the Board, and the term of
- 3 each member other than an initial member shall commence
- 4 from the date of termination of the preceding term.
- 5 (c) No member shall be reappointed to more than two
- 6 consecutive terms immediately following such member's ini-
- 7 tial term.
- 8 (d) Members of the Board shall serve without compensa-
- 9 tion, but shall be reimbursed for actual and necessary ex-
- 10 penses incurred in the performance of their official duties.
- 11 (e) The members of the Board shall not, by reason of
- 12 such membership, be considered officers or employees of the
- 13 United States.
- 14 (f) Each member of the Board shall be entitled to one
- 15 vote. A simple majority of the membership shall constitute a
- 16 quorum for the conduct of business. The Board shall act upon
- 17 the concurrence of a simple majority of the membership pres-
- 18 ent and voting.
- 19 (g) The Board shall select from among the voting mem-
- 20 bers of the Board a chairman, the first of whom shall serve
- 21 for a term of three years. Thereafter, the Board shall annual-
- 22 ly elect a chairman from among its voting members.
- 23 (h) A member of the Board may be removed by a vote of
- 24 seven members for malfeasance in office, persistent neglect

- of, or inability to discharge duties, or for any offense involv-2 ing moral turpitude, but for no other cause. 3 (i) Regular meetings of the Board shall be held quarterly. Special meetings shall be held from time to time upon the call of the chairman, acting at his own discretion or pursuant 5 to the petition of any seven members. 6 7 (i) All meetings of the Board, any executive committee of the Board, and any council established in connection with 8 9 this Act, shall be open and subject to the requirements and provisions of section 552b of title 5, United States Code, re-10 lating to open meetings. 11 (k) In its direction and supervision of the activities of the 12 Institute, the Board shall— 13 (1) establish such policies and develop such pro-14 15 grams for the Institute as will further the achievement of its purpose and performance of its functions; 16 17 (2) establish policy and funding priorities and issue 18 rules, regulations, guidelines, and instructions pursuant to such priorities; 19 20 (3) appoint and fix the duties of the Executive Di-21 rector of the Institute, who shall serve at the pleasure 22 of the Board and shall be a nonvoting ex officio
- agencies, and instrumentalities whose programs or ac-

(4) present to other Government departments,

member of the Board;

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- tivities relate to the administration of justice in the State judiciaries of the United States, the recommendations of the Institute for the improvement of such programs or activities;
 - (5) consider and recommend to both public and private agencies aspects of the operation of the State courts of the United States considered worthy of special study; and
 - (6) award grants and enter into cooperative agreements or contracts pursuant to section 156(a).

OFFICERS AND EMPLOYEES

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- SEC. 5.)(a)(1) The Director, subject to general policies 12 13 established by the Board, shall supervise the activities of persons employed by the Institute and may appoint and remove 14 15 such employees as he determines necessary to carry out the 16 purposes of the Institute. The Director shall be responsible for the executive and administrative operations of the Insti-17 tute, and shall perform such duties as are delegated to such 18 19 Director by the Board and the Institute.
- 20 (2) No political test or political qualification shall be 21 used in selecting, appointing, promoting, or taking any other 22 personnel action with respect to any officer, agent, or em-23 ployee of the Institute, or in selecting or monitoring any 24 grantee, contractor, person, or entity receiving financial as-25 sistance under this Act.

- 1 (b) Officers and employees of the Institute shall be com-
- 2 pensated at rates determined by the Board, but not in excess
- 3 of the rate of level V of the Executive Schedule specified in
- 4 section 5316 of title 5, United States Code.
- 5 (c)(1) Except as otherwise specifically provided in this
- 6 Act, the Institute shall not be considered a department,
- 7 agency, or instrumentality of the Federal Government.
- 8 (2) This Act does not limit the authority of the Office of
- 9 Management and Budget to review and submit comments
- 10 upon the Institute's annual budget request at the time it is
- 11 transmitted to the Congress.
- 12 (d)(1) Except as provided in paragraph (2), officers and
- 13 employees of the Institute shall not be considered officers or
- 14 employees of the United States.
- 15 (2) Officers and employees of the Institute shall be con-
- 16 sidered officers and employees of the United States solely for
- 17 the purposes of the following provisions of title 5, United
- 18 States Code: Subchapter I of chapter 81 (relating to compen-
- 19 sation for work injuries); chapter 83 (relating to civil service
- 20 retirement); chapter 87 (relating to life insurance); and chap-
- 21 ter 89 (relating to health insurance). The Institute shall make
- 22 contributions under the provisions referred to in this subsec-
- 23 tion at the same rates applicable to agencies of the Federal
- 24 Government.

1	(e) The Institute and its officers and employees shall be
2	subject to the provisions of section 552 of title 5, United
3	States Code, relating to freedom of information.
4	GRANTS AND CONTRACTS
5	SEC. 6. (a) The Institute is authorized to award grants
6	and enter into cooperative agreements or contracts, in a
7	manner consistent with subsection (b), in order to—
8	(1) conduct research, demonstrations, or special
9	projects pertaining to the purposes described in this
10	Act, and provide technical assistance and training in
11	support of tests, demonstrations, and special projects;
12	(2) serve as a clearinghouse and information
13	center, where not otherwise adequately provided, for
14	the preparation, publication, and dissemination of infor-
15	mation regarding State judicial systems;
16	(3) participate in joint projects with other agen-
17	cies, including the Federal Judicial Center, with re-
18	spect to the purposes of this Act;
19	(4) evaluate, when appropriate, the programs and
20	projects carried out under this Act to determine their
21	impact upon the quality of criminal, civil, and juvenile
22	justice and the extent to which they have met or failed
23	to meet the purposes and policies of this Act;
24	(5) encourage and assist in the furtherance of judi-
25	cial education;

1	(6) encourage, assist, and serve in a consulting ca-
2	pacity to State and local justice system agencies in the
3	development, maintenance, and coordination of crimi-
4	nal, civil, and juvenile justice programs and services;
5	and
6	(7) be responsible for the certification of national
7	programs that are intended to aid and improve State
8	judicial systems.
9	(b) The Institute is empowered to award grants and
0	enter into cooperative agreements or contracts as follows:
1	(1) The Institute shall give priority to grants, co-
12	operative agreements, or contracts with-
13	(A) State and local courts and their agencies,
4	(B) national nonprofit organizations con-
15	trolled by, operating in conjunction with, and
16	serving the judicial branches of State govern-
17	ments; and
18	(C) national nonprofit organizations for the
19	education and training of judges and support per-
20	sonnel of the judicial branch of State govern-
21	ments.
22	(2) The Institute may, if the objective can better
23	be served thereby, award grants or enter into coopera-
24	tive agreements or contracts with—

1	(A) other nonprofit organizations with exper-
2	tise in judicial administration;
3	(B) institutions of higher education;
4	(C) individuals, partnerships, firms, or corpo-
5	rations; and
6	(D) private agencies with expertise in judicial
7	administration.
8	(3) Upon application by an appropriate Federal,
9	State, or local agency or institution and if the arrange-
10	ments to be made by such agency or institution will
11	provide services which could not be provided adequate-
12	ly through nongovernmental arrangements, the Insti-
13	tute may award a grant or enter into a cooperative
14	agreement or contract with a unit of Federal, State, or
15	local government other than a court.
16	(4) Each application for funding by a State or
17	local court shall be approved by the State's supreme
18	court, or its designated agency or council, which shall
19	receive, administer, and be accountable for all funds
20	awarded by the Institute to such courts.
21	(c) Funds available pursuant to grants, cooperative
22	agreements, or contracts awarded under this section may be
23	used—
24	(1) to assist State and local court systems in es-
25	tablishing appropriate procedures for the selection and

- removal of judges and other court personnel and in determining appropriate levels of compensation;
 - (2) to support education and training programs for judges and other court personnel, for the performance of their general duties and for specialized functions, and to support national and regional conferences and seminars for the dissemination of information on new developments and innovative techniques;
 - (3) to conduct research on alternative means for using nonjudicial personnel in court decisionmaking activities, to implement demonstration programs to test innovative approaches, and to conduct evaluations of their effectiveness;
 - (4) to assist State and local courts in meeting requirements of Federal law applicable to recipients of Federal funds;
 - (5) to support studies of the appropriateness and efficacy of court organizations and financing structures in particular States, and to enable States to implement plans for improved court organization and finance;
 - (6) to support State court planning and budgeting staffs and to provide technical assistance in resource allocation and service forecasting techniques;
 - (7) to support studies of the adequacy of court management systems in State and local courts and to

- implement and evaluate innovative responses to problems of record management, data processing, court personnel management, reporting and transcription of
 court proceedings, and juror utilization and management;
 - (8) to collect and compile statistical data and other information on the work of the courts and on the work of other agencies which relate to and effect the work of courts;
 - (9) to conduct studies of the causes of trial and appellate court delay in resolving cases, and to establish and evaluate experimental programs for reducing case processing time;
 - (10) to develop and test methods for measuring the performance of judges and courts and to conduct experiments in the use of such measures to improve their functioning;
 - (11) to support studies of court rules and procedures, discovery devices, and evidentiary standards, to identify problems with their operation, to devise alternative approaches to better reconcile the requirements of due process with the needs for swift and certain justice, and to test their utility;
 - (12) to support studies of the outcomes of cases in selected subject matter areas to identify instances in

- which the substance of justice meted out by the courts diverges from public expectations of fairness, consistency, or equity, to propose alternative approaches to the resolving of cases in problem areas, and to test and evaluate those alternatives;
 - (13) to support programs to increase court responsiveness to the needs of citizens through citizen education, improvement of court treatment of witnesses, victims, and jurors, and development of procedures for obtaining and using measures of public satisfaction with court processes to improve court performance;
 - (14) to test and evaluate experimental approaches to providing increased citizen access to justice, including processes which reduce the cost of litigating common grievances and alternative techniques and mechanisms for resolving disputes between citizens; and
 - (15) to carry out such other programs, consistent with the purposes of this Act, as may be deemed appropriate by the Institute.
- 21 (d) The Institute shall incorporate in any grant, cooper-22 ative agreement, or contract awarded under this section in 23 which a State or local judicial system is the recipient, the 24 requirement that the recipient provide a match, from private 25 or public sources, equal to 25 per centum of the total cost of

- 1 such grant, cooperative agreement, or contract, except that
- 2 such requirement may be waived in exceptionally rare cir-
- 3 cumstances upon the approval of the chief justice of the
- 4 highest court of the State and a majority of the Board of
- 5 Directors.
- 6 (e) The Institute shall monitor and evaluate, or provide
- 7 for independent evaluations of, programs supported in whole
- 8 or in part under this Act to insure that the provisions of this
- 9 Act, the bylaws of the Institute, and the applicable rules,
- 10 regulations, and guidelines promulgated pursuant to this Act,
- 11 are carried out.
- 12 (f) The Institute shall provide for an independent study
- 13 of the financial and technical assistance programs under this
- 14 Act.
- 15 LIMITATIONS ON GRANTS AND CONTRACTS
- 16 SEC. 7. (a) With respect to grants or contracts made
- 17 under this Act, the Institute shall—
- 18 (1) ensure that no funds made available to recipi-
- ents by the Institute shall be used at any time, directly
- or indirectly, to influence the issuance, amendment, or
- 21 revocation of any Executive order or similar promulga-
- 22 tion by any Federal, State, or local agency, or to un-
- dertake to influence the passage or defeat of any legis-
- lation by the Congress of the United States, or by any
- State or local legislative body, or any State proposal

1	by initiative petition, unless a governmental agency,
2	legislative body, a committee, or a member thereof-
3	(A) requests personnel of the recipients to
4	testify, draft, or review measures or to make rep-
5	resentations to such agency, body, committee, or
6	member; or
7	(B) is considering a measure directly affect-
8	ing the activities under this Act of the recipient or
9	the Institute;
10	(2) ensure all personnel engaged in grant or con-
11	tract assistance activities supported in whole or part by
12	the Institute refrain, while so engaged, from any parti-
13	san political activity; and
14	(3) ensure that every grantee, contractor, person,
15	or entity receiving financial assistance under this Act
16	which files with the Institute a timely application for
17	refunding is provided interim funding necessary to
18	maintain its current level of activities until-
19	(A) the application for refunding has been
20	approved and funds pursuant thereto received; or
21	(B) the application for refunding has been fi-
22	nally denied in accordance with section 9 of this
23	Act.
24	(b) No funds made available by the Institute under this
25	Act, either by grant or contract, may be used to support or

1	conduct training programs for the purpose of advocating par-
2	ticular nonjudicial public policies or encouraging nonjudicial
3	political activities.
4	(c) The authorization to enter into contracts or any
5	other obligation under this Act shall be effective only to the
6	extent, and in such amounts, as are provided in appropriation
7	Acts.
8	(d) To ensure that funds made available under this Act
9	are used to supplement and improve the operation of State
10	courts, rather than to support basic court services, funds shall
11	not be used
12	(1) to supplant State or local funds currently sup-
13	porting a program or activity; or
14	(2) to construct court facilities or structures,
15	except to remodel existing facilities to demonstrate
16	new architectural or technological techniques, or to
17	provide temporary facilities for new personnel or for
18	personnel involved in a demonstration or experimental
19	program.
20	RESTRICTIONS ON ACTIVITIES OF THE INSTITUTE
21	SEC. 8 (a) The Institute shall not—
22	(1) participate in litigation unless the Institute or
23	a recipient of the Institute is a party, and shall not
24	participate on behalf of any client other than itself;

1	(2) interfere with the independent nature of any
2	State judicial system nor allow sums to be used for the
3	funding of regular judicial and administrative activities
4	of any State judicial system other than pursuant to the
5	terms of any grant, cooperative agreement, or contract
6	with the Institute, consistent with the requirements of
7	this Act; or
8	(3) undertake to influence the passage or defeat of
9	any legislation by the Congress of the United States or
10	by any State or local legislative body, except that per-
11	sonnel of the Institute may testify or make other ap-
12	propriate communication—
13	(A) when formally requested to do so by a
14	legislative body, committee, or a member thereof;
15	(B) in connection with legislation or appro-
16	priations directly affecting the activities of the In-
17	stitute; or
18	(C) in connection with legislation or appro-
19	priations dealing with improvements in the State
20	judiciary, consistent with the provisions of this
21	Act.
22	(b)(1) The Institute shall have no power to issue any
23	shares of stock, or to declare or pay any dividends.
24	(2) No part of the income or assets of the Institute shall
25	inure to the benefit of any director, officer, or employee,

- 1 except as reasonable compensation for services or reimburse-
- 2 ment for expenses.
- 3 (3) Neither the Institute nor any recipient shall contrib-
- 4 ute or make available Institute funds or program personnel or
- 5 equipment to any political party or association, or the cam-
- 6 paign of any candidate for public or party office.
- 7 (4) The Institute shall not contribute or make available
- 8 Institute funds or program personnel or equipment for use in
- 9 advocating or opposing any ballot measure, initiative, or ref-
- 10 erendum, except those dealing with improvement of the State
- 11 judiciary, consistent with the purposes of this Act.
- 12 (c) Officers and employees of the Institute or of recipi-
- 13 ents shall not at any time intentionally identify the Institute
- 14 or the recipient with any partisan or nonpartisan political ac-
- 15 tivity associated with a political party or association, or the
- 16 campaign of any candidate for public or party office.

17 SPECIAL PROCEDURES

- 18 SEC. 9. The Institute shall prescribe procedures to
- 19 insure that—
- 20 (1) financial assistance under this Act shall not be
- suspended unless the grantee, contractor, person, or
- entity receiving financial assistance under this Act has
- been given reasonable notice and opportunity to show
- cause why such actions should not be taken; and

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(2) financial assistance under this Act shall not be terminated, an application for refunding shall not be denied, and a suspension of financial assistance shall not be continued for longer than thirty days, unless the grantee, contractor, person, or entity receiving financial assistance under this has been afforded reasonable notice and opportunity for a timely, full, and fair hearing, and, when requested, such hearing shall be conducted by an independent hearing examiner. Such hearing shall be held prior to any final decision by the Institute to terminate financial assistance or suspend or deny funding. Hearing examiners shall be appointed by the Institute in accordance with procedures established in regulations promulgated by the Institute.

PRESIDENTIAL COORDINATION

SEC. 10. The President may, to the extent not inconsistent with any other applicable law, direct that appropriate support functions of the Federal Government may be made available to the Institute in carrying out its functions under this Act.

21 RECORDS AND REPORTS

SEC. 11. (a) The Institute is authorized to require such reports as it deems necessary from any grantee, contractor, person, or entity receiving financial assistance under this Act regarding activities carried out pursuant to this Act.

- 1 (b) The Institute is authorized to prescribe the keeping
- 2 of records with respect to funds provided by grant or contract
- 3 and shall have access to such records at all reasonable times
- 4 for the purpose of insuring compliance with the grant or con-
- 5 tract or the terms and conditions upon which financial assist-
- 6 ance was provided.
- 7 (c) Copies of all reports pertinent to the evaluation, in-
- 8 spection, or monitoring of any grantee, contractor, person, or
- 9 entity receiving financial assistance under this Act shall be
- 10 submitted on a timely basis to such grantee, contractor, or
- 11 person or entity, and shall be maintained in the principal
- 12 office of the Institute for a period of at least five years after
- 13 such evaluation, inspection, or monitoring. Such reports shall
- 14 be available for public inspection during regular business
- 15 hours, and copies shall be furnished, upon request, to inter-
- 16 ested parties upon payment of such reasonable fees as the
- 17 Institute may establish.
- 18 (d) Non-Federal funds received by the Institute, and
- 19 funds received for projects funded in part by the Institute or
- 20 by any recipient from a source other than the Institute, shall
- 21 be accounted for and reported as receipts and disbursements
- 22 separate and distinct from Federal funds.
- 23 AUDITS
- 24 SEC. 12. (a)(1) The accounts of the Institute shall be
- 25 audited annually. Such audits shall be conducted in accord-

- 1 ance with generally accepted auditing standards by independ-
- 2 ent certified public accountants who are certified by a regula-
- 3 tory authority of the jurisdiction in which the audit is under-
- 4 taken.
- 5 (2) The audits shall be conducted at the place or places
- 6 where the accounts of the Institute are normally kept. All
- 7 books, accounts, financial records, reports, files, and other
- 8 papers or property belonging to or in use by the Institute and
- 9 necessary to facilitate the audits shall be made available to
- 10 the person or persons conducting the audits. The full facilities
- 11 for verifying transactions with the balances and securities
- 12 held by depositories, fiscal agents, and custodians shall be
- 13 afforded to any such person.
- 14 (3) The report of the annual audit shall be filed with the
- 15 General Accounting Office and shall be available for public
- 16 inspection during business hours at the principal office of the
- 17 Institute.
- 18 (b)(1) In addition to the annual audit, the financial trans-
- 19 actions of the Institute for any fiscal year during which Fed-
- 20 eral funds are available to finance any portion of its oper-
- 21 ations may be audited by the General Accounting Office in
- 22 accordance with such rules and regulations as may be pre-
- 23 scribed by the Comptroller General of the United States.
- 24 (2) Any such audit shall be conducted at the place or
- 25 places where accounts of the Institute are normally kept. The

- 1 representatives of the General Accounting Office shall have
- 2 access to all books, accounts, financial records, reports, files,
- 3 and other papers or property belonging to or in use by the
- 4 Institute and necessary to facilitate the audit. The full facili-
- 5 ties for verifying transactions with the balances and securities
- 6 held by depositories, fiscal agents, and custodians shall be
- 7 afforded to such representatives. All such books, accounts,
- 8 financial records, reports, files, and other papers or property
- 9 of the Institute shall remain in the possession and custody of
- 10 the Institute throughout the period beginning on the date
- 11 such possession or custody commences and ending three
- 12 years after such date, but the General Accounting Office may
- 13 require the retention of such books, accounts, financial
- 14 records, reports, files, and other papers or property for a
- 15 longer period under section 117(b) of the Accounting and Au-
- 16 diting Act of 1950 (31 U.S.C. 67(b)).
- 17 (3) A report of such audit shall be made by the Comp-
- 18 troller General to the Congress and to the Attorney General,
- 19 together with such recommendations with respect thereto as
- 20 the Comptroller General deems advisable.
- 21 (c)(1) The Institute shall conduct, or require each grant-
- 22 ee, contractor, person, or entity receiving financial assistance
- 23 under this Act to provide for, an annual fiscal audit. The
- 24 report of each such audit shall be maintained for a period of
- 25 at least five years at the principal office of the Institute.

1	(2) The Institute shall submit to the Comptroller Gener-
2	al of the United States copies of such reports, and the Comp-
3	troller General may, in addition, inspect the books, accounts,
4	financial records, files, and other papers or property belong-
5	ing to or in use by such grantee, contractor, person, or entity,
6	which relate to the disposition or use of funds received from
7	the Institute. Such audit reports shall be available for public
8	inspection during regular business hours, at the principal
9	office of the Institute.
10	AMENDMENTS TO OTHER LAWS
11	SEC. 13 Section 620(b) of title 28, United States Code,
12	is amended by—
13	(1) striking out "and" at the end of paragraph (3);
14	(2) striking out the period at the end of paragraph
15	(4) and inserting in lieu thereof "; and"; and
16	(3) inserting the following new paragraph (5) at
17	the end thereof:
18	"(5) Insofar as may be consistent with the performance
19	of the other functions set forth in this section, to cooperate
20	with the State Justice Institute in the establishment and co-
21	ordination of research and programs concerning the adminis-
22	tration of justice.".
23	AUTHORIZATIONS
24	SEC. 14. There are authorized to be appropriated to
25	carry out the purposes of this Act, \$20,000,000 for fiscal

- 1 year 1984, \$25,000,000 for fiscal year 1985, and
- 2 \$25,000,000 for fiscal year 1986.
- 3 EFFECTIVE DATE
- 4 SEC. 15. The provisions of this Act shall take effect
- 5 upon the date of enactment of such Act.