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II

96TH CONGRESS S. 2387 2D SESSION

To aid State and local governments in strengthening and improving their judicial systems through the creation of a State Justice Institute.

IN THE SENATE OF THE UNITED STATES

MARCH 5 (legislative day, JANUARY 3), 1980

Mr. HEFLIN (for himself, Mr. KENNEDY, Mr. DECONCINI, Mr. DOLE, Mr. COCHBAN, and Mr. SIMPSON) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

- To aid State and local governments in strengthening and improving their judicial systems through the creation of a State Justice Institute.
 - 1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

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SHORT TITLE

4 SECTION 1. This Act may be cited as the "State Justice 5 Institute Act of 1980".

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FINDINGS AND PURPOSE

SEC. 2. (a) The Congress finds and declares that-

(1) the quality of justice in the Nation is largely 1 $\mathbf{2}$ determined by the quality of justice in State courts; 3 (2) State courts share with the Federal courts the general responsibility for enforcing the requirements of 4 $\mathbf{5}$ the Constitution and laws of the United States; (3) in the Federal-State partnership of delivery of 6 7 justice, the participation of the State courts has been increased by recently enacted Federal legislation; 8 (4) the maintenance of a high quality of justice in 9 10 Federal courts has led to increasing efforts to divert cases to State courts; 11 (5) the Federal Speedy Trial Act has diverted 12 criminal and civil cases to State courts; 1314 (6) an increased responsibility has been placed on 15State court procedures by the Supreme Court of the 16 United States; (7) consequently, there is a significant Federal in-17 18 terest in maintaining strong and effective State courts; 19 and 20(8) strong and effective State courts are those which produce understandable, accessible, efficient, and 21 $\mathbf{22}$ equal justice, which requires— 23(A) qualified judges and other court $\mathbf{24}$ personnel;

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(B) high quality education and training pro-1 grams for judges and other court personnel; $\mathbf{2}$ (C) appropriate use of qualified nonjudicial 3 personnel to assist in court decisionmaking; 4 5(D) structures and procedures which promote communication and coordination among courts and 6 judges and maximize the efficient use of judges 7 and court facilities: 8 (E) resource planning and budgeting which 9 allocate current resources in the most efficient 10 11 manner and forecast accurately the future de-12 mands for judicial services; (F) sound management systems which take 13 advantage of modern business technology, includ-14 15ing records management procedures, data process-16 ing, comprehensive personnel systems, efficient 17 juror utilization and management techniques, and advanced means for recording and transcribing 18 19 court proceedings; (G) uniform statistics on caseloads, disposi-2021tions, and other court-related processes on which to base day-to-day management decisions and 2223long-range planning;

(H) sound procedures for managing caseloads
 and individual cases to assure the speediest possi ble resolution of litigation;
 (I) programs which encourage the highest
 performance of judges and courts to improve their

performance of judges and courts to improve their functioning, to insure their accountability to the public, and to facilitate the removal of personnel who are unable to perform satisfactorily;

9 (J) rules and procedures which reconcile the 10 requirements of due process with the need for 11 speedy and certain justice;

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12 (K) responsiveness to the need for citizen in-13 volvement in court activities through educating 14 citizens to the role and functions of courts, and 15 improving the treatment of witnesses, victims, and 16 jurors; and

17 (L) innovative programs for increasing access
18 to justice by reducing the cost of litigation and by
19 developing alternative mechanisms and techniques
20 for resolving disputes.

(b) It is the purpose of this Act to assist the State courts and organizations which support them to obtain the requirements specified in subsection (a)(9) for strong and effective courts through a funding mechanism, consistent with doctrines of separation of powers and federalism, and thereby to

improve the quality of justice available to the American
 people.

3 DEFINITIONS SEC. 3. As used in this Act, the term— 4 (1) "Institute" means the State Justice Institute; $\mathbf{5}$ (2) "Board" means the Board of Directors of the 6 7 Institute; (3) "Director" means the Executive Director of 8 the Institute; 9 the Chief Executive (4) "Governor" 10means Officer of a State; 11 (5) "recipient" means any grantee, contractor, or 12recipient of financial assistance under this Act; 13 14 (6) "State" means any State of the United States, 15the District of Columbia, the Commonwealth of Puerto 16Rico, the Virgin Islands, Guam, American Samoa, the 17 Northern Mariana Islands, the Trust Territory of the 18 Pacific Islands, and any other territory or possession of 19 the United States; and (7) "Supreme Court" means the highest appellate 2021court within a State unless, for the purposes of this Act, a constitutionally or legislatively established judi-2223cial council acts in place of that court.

ESTABLISHMENT OF INSTITUTE; DUTIES

 $\mathbf{2}$ SEC. 4. (a) There is established in the District of Columbia a private nonprofit corporation which shall be known 3 as the State Justice Institute. The purpose of the Institute 4 shall be to further the development and adoption of improved 5judicial administration in State courts in the United States. 6 7 To the extent consistent with the provisions of this Act, the Institute shall exercise the powers conferred upon a nonprofit 8 corporation by the District of Columbia Nonprofit Corpora-9 tion Act (except for section 1005(a) of title 29 of the District 1011 of Columbia Code).

12 (b) The Institute shall—

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(1) direct a national program of assistance designed to assure each person ready access to a fair and
effective system of justice by providing funds to—

16 (A) State courts;

17 (B) national organizations which support and18 are supported by State courts; and

(C) any other nonprofit organization that will
support and achieve the purposes of this Act;

21 (2) foster coordination and cooperation with the
22 Federal judiciary in areas of mutual concern;

23 (3) make recommendations concerning the proper
24 allocation of responsibility between the State and Fed25 eral court systems;

1 (4) promote recognition of the importance of the 2 separation of powers doctrine to an independent 3 judiciary; and

4 (5) encourage education for judges and support
5 personnel of State court systems through national and
6 State organizations, including universities.

(c) The Institute shall not duplicate functions adequately
performed by existing nonprofit organizations and shall promote, on the part of agencies of State judicial administration,
responsibility for success and effectiveness of State court improvement programs supported by Federal funding.

(d) The Institute shall maintain its principal offices in
the District of Columbia and shall maintain therein a designated agent to accept service of process for the Institute.
Notice to or service upon the agent shall be deemed notice to
or service upon the Institute.

17 (e) The Institute, and any program assisted by the Institute, shall be eligible to be treated as an organization de-18 19 scribed in section 170(c)(2)(B) of the Internal Revenue Code 20of 1954 and as an organization described in section 501(c)(3)21of the Internal Revenue Code of 1954 which is exempt from taxation under section 501(a) of such Code. If such treat-22ments are conferred in accordance with the provisions of such 23 $\mathbf{24}$ Code, the Institute, and programs assisted by the Institute,

shall be subject to all provisions of such Code relevant to the
 conduct of organizations exempt from taxation.

3 (f) The Institute shall afford notice and reasonable op-4 portunity for comment to interested parties prior to issuing 5 rules, regulations, guidelines, and instructions under this Act, 6 and it shall publish in the Federal Register, at least thirty 7 days prior to their effective date, all rules, regulations, guide-8 lines, and instructions.

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BOARD OF DIRECTORS

SEC. 5. (a)(1) The Institute shall be supervised by a 10 Board of Directors, consisting of eleven voting members to 11be appointed by the President, by and with the advice and 12consent of the Senate. The Board shall have both judicial and 13 nonjudicial members, and shall, to the extent practicable, 14 have a membership representing a variety of backgrounds 15and reflecting participation and interest in the administration 1617of justice.

18 (2) The Board shall consist of—

(A) six judges, to be appointed in the manner pro-vided in paragraph (3);

(B) one State court administrator, to be appointed
in the manner provided in paragraph (3); and

(C) four public members, no more than two of
whom shall be of the same political party, to be appointed in the manner provided in paragraph (4).

(3) The President shall appoint six judges and one State 1 2 court administrator from a list of candidates submitted by the 3 Conferences of Chief Justices. The Conference of Chief Justices shall submit a list of at least fourteen individuals, in-4 cluding judges and State court administrators, whom the con-5ference considers best qualified to serve on the Board. Prior 6 to consulting with or submitting a list to the President, the 7 Conference of Chief Justices shall obtain and consider the 8 9 recommendations of all interested organizations and individuals concerned with the administration of justice and the 10 11 objectives of this Act.

(4) In addition to those members appointed under paragraph (3), the President shall appoint four members from the
public sector to serve on the Board.

(5) The President shall appoint the members under thissubsection within sixty days from the date of enactment ofthis Act.

(b)(1) Except as provided in paragraph (2), the term of
each voting member of the Board shall be three years. Each
member of the Board shall continue to serve until the succession sort to such member has been appointed and qualified.

(2) Five of the members first appointed by the President
shall serve for a term of two years. Any member appointed to
serve for an unexpired term arising by virtue of the death,
disability, retirement, or resignation of a member shall be

appointed only for such unexpired term, but shall be eligible
 for reappointment.

3 (3) The term of initial members shall commence from
4 the date of the first meeting of the Board, and the term of
5 each member other than an initial member shall commence
6 from the date of termination of the preceding term.

7 (c) No member shall be reappointed to more than two
8 consecutive terms immediately following such member's ini9 tial term.

(d) Members of the Board shall serve without compensation, but shall be reimbursed for actual and necessary expenses incurred in the performance of their official duties.
(e) The members of the Board shall not, by reason of
such membership, be considered officers or employees of the
United States.

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16 (f) Each member of the Board shall be entitled to one 17 vote. A simple majority of the membership shall constitute a 18 quorum for the conduct of business. The Board shall act upon 19 the concurrence of a simple majority of the membership 20 present and voting.

(g) The Board shall select from among the voting members of the Board a chairman, the first of whom shall serve
for a term of three years. Thereafter, the Board shall annually elect a chairman from among its voting members.

1 (h) A member of the Board may be removed by a vote of 2 seven members for malfeasance in office, persistent neglect 3 of, or inability to discharge, duties, or for any offense involv-4 ing moral turpitude, but for no other cause.

5 (i) Regular meetings of the Board shall be held quarter-6 ly. Special meetings shall be held from time to time upon the 7 call of the chairman, acting at his own discretion or pursuant 8 to the petition of any seven members.

9 (j) All meetings of the Board, any executive committee 10 of the Board, and any council established in connection with 11 this Act, shall be open and subject to the requirements and 12 provisions of section 552b of title 5, United States Code, 13 relating to open meetings.

14 (k) In its direction and supervision of the activities of the.
15 Institute, the Board shall—

16 (1) establish such policies and develop such pro17 grams for the Institute as will further achievement of
18 its purpose and performance of its functions;

(2) establish policy and funding priorities and issue
rules, regulations, guidelines, and instructions pursuant
to such priorities;

(3) appoint and fix the duties of the Executive Director of the Institute, who shall serve at the pleasure
of the Board and shall be a nonvoting ex officio
member of the Board;

1 (4) present to other Government departments, 2 agencies, and instrumentalities whose programs or ac-3 tivities relate to the administration of justice in the 4 State judiciaries of the United States, the recommenda-5 tions of the Institute for the improvement of such pro-6 grams or activities;

7 (5) consider and recommend to both public and
8 private agencies aspects of the operation of the State
9 courts of the United States considered worthy of spe10 cial study; and

11 (6) award grants and enter into cooperative agreements or contracts pursuant to section 7(a).

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OFFICERS AND EMPLOYEES

14 SEC. 6. (a)(1) The Director, subject to general policies 15established by the Board, shall supervise the activities of persons employed by the Institute and may appoint and remove 16 17 such employees as he determines necessary to carry out the purposes of the Institute. The Director shall be responsible 18 19 for the executive and administrative operations of the Insti-20tute, and shall perform such duties as are delegated to such $\mathbf{21}$ Director by the Board and the Institute.

(2) No political test or political qualification shall be
used in selecting, appointing, promoting, or taking any other
personnel action with respect to any officer, agent, or employee of the Institute, or in selecting or monitoring any

grantee, contractor, person, or entity receiving financial as sistance under this Act.

3 (b) Officers and employees of the Institute shall be com4 pensated at rates determined by the Board, but not in excess
5 of the rate of level V of the Executive Schedule specified in
6 section 5316 of title 5, United States Code.

7 (c)(1) Except as otherwise specifically provided in this
8 Act, the Institute shall not be considered a department,
9 agency, or instrumentality of the Federal Government.

10 (2) This Act does not limit the authority of the Office of 11 Management and Budget to review and submit comments 12 upon the Institute's annual budget request at the time it is 13 transmitted to the Congress.

(d)(1) Except as provided in paragraph (2), officers and
employees of the Institute shall not be considered officers or
employees of the United States.

17 (2) Officers and employees of the Institute shall be considered officers and employees of the United States solely for 18 19 the purposes of the following provisions of title 5, United States Code: Subchapter I of chapter 81 (relating to compen-20 $\mathbf{21}$ sation for work injuries); chapter 83 (relating to civil service 22retirement); chapter 87 (relating to life insurance); and chap-23ter 89 (relating to health insurance). The Institute shall make 24 contributions under the provisions referred to in this subsection at the same rates applicable to agencies of the Federal
 Government.

3 (e) The Institute and its officers and employees shall be
4 subject to the provisions of section 552 of title 5, United
5 States Code, relating to freedom of information.

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GRANTS AND CONTRACTS

SEC. 7. (a) The Institute is authorized to award grants
and enter into cooperative agreements or contracts, in a
manner consistent with subsection (b), in order to—

10 (1) conduct research, demonstrations, or special 11 projects pertaining to the purposes described in this 12 Act, and provide technical assistance and training in 13 support of tests, demonstrations, and special projects;

(2) serve as a clearinghouse and information
center, where not otherwise adequately provided, for
the preparation, publication, and dissemination of information regarding State judicial systems;

(3) participate in joint projects with other agencies, including the Federal Judicial Center, with respect to the purposes of this Act;

(4) evaluate, when appropriate, the programs and
projects carried out under this Act to determine their
impact upon the quality of criminal, civil, and juvenile
justice and the extent to which they have met or failed
to meet the purposes and policies of this Act;

1 (5) encourage and assist in the furtherance of judi-2 cial education;

3 (6) encourage, assist, and serve in a consulting 4 capacity to State and local justice system agencies in 5 the development, maintenance, and coordination of 6 criminal, civil, and juvenile justice programs and serv-7 ices; and

8 (7) be responsible for the certification of national 9 programs that are intended to aid and improve State 10 judicial systems.

(b) The Institute is empowered to award grants and
enter into cooperative agreements or contracts as follows:
(1) The Institute shall give priority to grants, cooperative agreements, or contracts with—

(A) State and local courts and their agencies,
(B) national nonprofit organizations controlled by, operating in conjunction with, and
serving the judicial branches of State governments; and

20 (C) national nonprofit organizations for the
21 education and training of judges and support per22 sonnel of the judicial branch of State govern23 ments.

1	(2) The Institute may, if the objective can better
2	be served thereby, award grants or enter into coopera-
3	tive agreements or contracts with
4	(A) other nonprofit organizations with exper-
5	tise in judicial administration;
6	(B) institutions of higher education;
7	(C) individuals, partnerships, firms, or corpo-
8	rations; and
9	(D) private agencies with expertise in judicial
10	administration.
11	(3) Upon application by an appropriate Federal,
12	State or local agency or institution and if the arrange-
13	ments to be made by such agency or institution will
14	provide services which could not be provided adequate-
15	ly through nongovernmental arrangements, the Insti-
16	tute may award a grant or enter into a cooperative
17	agreement or contract with a unit of Federal, State, or
18	local government other than a court.
19	(4) Each application for funding by a State or
20	local court shall be approved by the State's supreme
21	court, or its designated agency or council, which shall
22	receive, administer, and be accountable for all funds
23	awarded by the Institute to such courts.

1 (c) Funds available pursuant to grants, cooperative 2 agreements, or contracts awarded under this section may be 3 used—

4 (1) to assist State and local court systems in es-5 tablishing appropriate procedures for the selection and 6 removal of judges and other court personnel and in de-7 termining appropriate levels of compensation;

8 (2) to support education and training programs for 9 judges and other court personnel, for the performance 10 of their general duties and for specialized functions, 11 and to support national and regional conferences and 12 seminars for the dissemination of information on new 13 developments and innovative techniques;

(3) to conduct research on alternative means for
using nonjudicial personnel in court decisionmaking activities, to implement demonstration programs to test
innovative approaches, and to conduct evaluations of
their effectiveness;

(4) to assist State and local courts in meeting requirements of Federal law applicable to recipients of
Federal funds;

(5) to support studies of the appropriateness and
efficacy of court organizations and financing structures
in particular States, and to enable States to implement
plans for improved court organization and finance;

(6) to support State court planning and budgeting staffs and to provide technical assistance in resource allocation and service forecasting techniques;

4 (7) to support studies of the adequacy of court 5 management systems in State and local courts and to 6 implement and evaluate innovative responses to prob-7 lems of record management, data processing, court 8 personnel management, reporting and transcription of 9 court proceedings, and juror utilization and manage-10 ment;

11 (8) to collect and compile statistical data and
12 other information on the work of the courts and on the
13 work of other agencies which relate to and effect the
14 work of courts;

(9) to conduct studies of the causes of trial and
appellate court delay in resolving cases, and to establish and evaluate experimental programs for reducing
case processing time;

(10) to develop and test methods for measuring
the performance of judges and courts and to conduct
experiments in the use of such measures to improve
their functioning;

(11) to support studies of court rules and procedures, discovery devices, and evidentiary standards, to
identify problems with their operation, to devise alter-

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native approaches to better reconcile the requirements
 of due process with the needs for swift and certain jus tice, and to test their utility;

4 (12) to support studies of the outcomes of cases in 5 selected subject matter areas to identify instances in 6 which the substance of justice meted out by the courts 7 diverges from public expectations of fairness, consisten-8 cy, or equity, to propose alternative approaches to the 9 resolving of cases in problem areas, and to test and 10 evaluate those alternatives;

11 (13) to support programs to increase court respon-12 siveness to the needs of citizens through citizen educa-13 tion, improvement of court treatment of witnesses, vic-14 tims, and jurors, and development of procedures for ob-15 taining and using measures of public satisfaction with 16 court processes to improve court performance;

17 (14) to test and evaluate experimental approaches 18 to providing increased citizen access to justice, includ-19 ing processes which reduce the cost of litigating 20 common grievances and alternative techniques and 21 mechanisms for resolving disputes between citizens; 22 and

(15) to carry out such other programs, consistent
with the purposes of this Act, as may be deemed appropriate by the Institute.

1 (d) The Institute shall monitor and evaluate, or provide 2 for independent evaluations of, programs supported in whole 3 or in part under this Act to insure that the provisions of this 4 Act, the bylaws of the Institute, and the applicable rules, 5 regulations, and guidelines promulgated pursuant to this Act, 6 are carried out.

7 (e) The Institute shall provide for an independent study
8 of the financial and technical assistance programs under this
9 Act.

10 LIMITATIONS ON GRANTS AND CONTRACTS
11 SEC. 8. (a) With respect to grants or contracts made
12 under this Act, the Institute shall—

13 (1) insure that no funds made available to recipi-14 ents by the Institute shall be used at any time, directly 15or indirectly, to influence the issuance, amendment, or 16 revocation of any Executive order or similar promulga-17 tion by any Federal, State, or local agency, or to un-18 dertake to influence the passage or defeat of any legis-19 lation by the Congress of the United States, or by any 20State or local legislative body, or any State proposal 21 by initiative petition, unless a governmental agency, 22legislative body, a committee, or a member thereof—

23 (A) requests personnel of the recipients to
24 testify, draft, or review measures or to make rep-

1	resentations to such agency, body, committee, or
2	member; or
3	(B) is considering a measure directly affect-
4	ing the activities under this Act of the recipient or
5	the Institute;
6	(2) insure all personnel engaged in grant or con-
7	tract assistance activities supported in whole or part by
8	the Institute refrain, while so engaged, from any parti-
9	san political activity; and
10	(3) insure that every grantee, contractor, person,
11	or entity receiving financial assistance under this Act
12	which files with the Institute a timely application for
13	refunding is provided interim funding necessary to
14	maintain its current level of activities until
15	(A) the application for refunding has been
16	approved and funds pursuant thereto received; or
17	(B) the application for refunding has been fi-
18	nally denied in accordance with section 8 of this
19	Act.
20	(b) No funds made available by the Institute under this
21	Act, either by grant or contract, may be used to support or
22	conduct training programs for the purpose of advocating par-
23	ticular nonjudicial public policies or encouraging nonjudicial
24	political activities.

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1 (c) To insure that funds made available under this Act 2 are used to supplement and improve the operation of State 3 courts, rather than to support basic court services, funds shall 4 not be used—

5 (1) to supplant State or local funds currently sup6 porting a program or activity; or

7 (2) to construct court facilities or structures,
8 except to remodel existing facilities to demonstrate
9 new architectural or technological techniques, or to
10 provide temporary facilities for new personnel or for
11 personnel involved in a demonstration or experimental
12 program.

13 RESTRICTIONS ON ACTIVITIES OF THE INSTITUTE
14 SEC. 9. (a) The Institute shall not—

15 (1) participate in litigation unless the Institute or 16 a recipient of the Institute is a party, and shall not participate on behalf of any client other than itself; or 17 18 (2) undertake to influence the passage or defeat of 19 any legislation by the Congress of the United States or 20by any State or local legislative body, except that personnel of the Institute may testify or make other ap-21 22propriate communication—

23 (A) when formally requested to do so by a
24 legislative body, committee, or a member thereof;

(B) in connection with legislation or appropriations directly affecting the activities of the Institute; or

(C) in connection with legislation or appropriations dealing with improvements in the State judiciary, consistent with the provisions of this Act.

8 (b)(1) The Institute shall have no power to issue any9 shares of stock, or to declare or pay any dividends.

10 (2) No part of the income or assets of the Institute shall 11 inure to the benefit of any director, officer, or employee, 12 except as reasonable compensation for services or reimburse-13 ment for expenses.

(3) Neither the Institute nor any recipient shall contribute or make available Institute funds or program personnel or
equipment to any political party or association, or the campaign of any candidate for public or party office.

18 (4) The Institute shall not contribute or make available 19 Institute funds or program personnel or equipment for use in 20 advocating or opposing any ballot measure, initiative, or ref-21 erendum, except those dealing with improvement of the State 22 judiciary, consistent with the purposes of this Act.

(c) Officers and employees of the Institute or of recipients shall not at any time intentionally identify the Institute
or the recipient with any partisan or nonpartisan political ac-

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tivity associated with a political party or association, or the
 campaign of any candidate for public or party office.

3 SPECIAL PROCEDURES 4 SEC. 10. The Institute shall prescribe procedures to 5 insure that— (1) financial assistance under this Act shall not be 6 7 suspended unless the grantee, contractor, person, or 8 entity receiving financial assistance under this Act has been given reasonable notice and opportunity to show 9 10 cause why such actions should not be taken; and

(2) financial assistance under this Act shall not be 11 12terminated, an application for refunding shall not be denied, and a suspension of financial assistance shall 13not be continued for longer than thirty days, unless the 14 grantee, contractor, person, or entity receiving finan-1516 cial assistance under this Act has been afforded reasonable notice and opportunity for a timely, full, and fair 17 18 hearing, and, when requested, such hearing shall be conducted by an independent hearing examiner. Such 1920hearing shall be held prior to any final decision by the 21Institute to terminate financial assistance or suspend or 22deny funding. Hearing examiners shall be appointed by 23the Institute in accordance with procedures established $\mathbf{24}$ in regulations promulgated by the Institute.

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2 SEC. 11. The President may, to the extent not incon-3 sistent with any other applicable law, direct that appropriate 4 support functions of the Federal Government may be made 5 available to the Institute in carrying out its functions under 6 this Act.

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RECORDS AND REPORTS

8 SEC. 12. (a) The Institute is authorized to require such 9 reports as it deems necessary from any grantee, contractor, 10 person, or entity receiving financial assistance under this Act 11 regarding activities carried out pursuant to this Act.

12 (b) The Institute is authorized to prescribe the keeping 13 of records with respect to funds provided by grant or contract 14 and shall have access to such records at all reasonable times 15 for the purpose of insuring compliance with the grant or con-16 tract or the terms and conditions upon which financial assist-17 ance was provided.

18 (c) Copies of all reports pertinent to the evaluation, inspection, or monitoring of any grantee, contractor, person, or 19 20entity receiving financial assistance under this Act shall be 21submitted on a timely basis to such grantee, contractor, or 22person or entity, and shall be maintained in the principal 23office of the Institute for a period of at least five years after such evaluation, inspection, or monitoring. Such reports shall 24 be available for public inspection during regular business 25

1 hours, and copies shall be furnished, upon request, to inter2 ested parties upon payment of such reasonable fees as the
3 Institute may establish.

4 (d) Non-Federal funds received by the Institute, and 5 funds received for projects funded in part by the Institute or 6 by any recipient from a source other than the Institute, shall 7 be accounted for and reported as receipts and disbursements 8 separate and distinct from Federal funds.

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AUDITS

10 SEC. 13. (a)(1) The accounts of the Institute shall be 11 audited annually. Such audits shall be conducted in accord-12 ance with generally accepted auditing standards by independ-13 ent certified public accountants who are certified by a 14 regulatory authority of the jurisdiction in which the audit is 15 undertaken.

16 (2) The audits shall be conducted at the place or places 17^{-1} where the accounts of the Institute are normally kept. All books, accounts, financial records, reports, files, and other 18papers or property belonging to or in use by the Institute and 19necessary to facilitate the audits shall be made available to 20the person or persons conducting the audits. The full facilities 2122for verifying transactions with the balances and securities 23held by depositories, fiscal agents, and custodians shall be 24afforded to any such person.

1 (3) The report of the annual audit shall be filed with the 2 General Accounting Office and shall be available for public 3 inspection during business hours at the principal office of the 4 Institute.

5 (b)(1) In addition to the annual audit, the financial trans-6 actions of the Institute for any fiscal year during which Fed-7 eral funds are available to finance any portion of its oper-8 ations may be audited by the General Accounting Office in 9 accordance with such rules and regulations as may be pre-10 scribed by the Comptroller General of the United States.

11 (2) Any such audit shall be conducted at the place or places where accounts of the Institute are normally kept. The 12representatives of the General Accounting Office shall have 13 access to all books, accounts, financial records, reports, files, 14 15and other papers or property belonging to or in use by the Institute and necessary to facilitate the audit. The full facili-16ties for verifying transactions with the balances and securities 17 held by depositories, fiscal agents, and custodians shall be 18 afforded to such representatives. All such books, accounts, 19 20financial records, reports, files, and other papers or property 21of the Institute shall remain in the possession and custody of 22the Institute throughout the period beginning on the date such possession or custody commences and ending three 23years after such date, but the General Accounting Office may $\mathbf{24}$ require the retention of such books, accounts, financial rec-25

ords, reports, files, and other papers or property for a longer
 period under section 117(b) of the Accounting and Auditing
 Act of 1950 (31 U.S.C. 67(b)).

4 (3) A report of such audit shall be made by the Comp5 troller General to the Congress and to the Attorney General,
6 together with such recommendations with respect thereto as
7 the Comptroller General deems advisable.

8 (c)(1) The Institute shall conduct, or require each grantee, contractor, person, or entity receiving financial as-9 sistance under this Act to provide for, an annual fiscal audit. 10The report of each such audit shall be maintained for a period 11 of at least five years at the principal office of the Institute. 12` (2) The Institute shall submit to the Comptroller Gener-13al of the United States copies of such reports, and the Comp-14 troller General may, in addition, inspect the books, accounts, 15financial records, files, and other papers or property belong-1617ing to or in use by such grantee, contractor, person, or entity, 18which relate to the disposition or use of funds received from 19 the Institute. Such audit reports shall be available for public 20inspection during regular business hours, at the principal office of the Institute. 21