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^{105TH CONGRESS} **H. R. 4712**

To amend title 17, United States Code, to extend the term of copyright, to provide for a music licensing exemption, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 7, 1998

Mr. SENSENBRENNER (for himself and Mr. McCOLLUM) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To amend title 17, United States Code, to extend the term of copyright, to provide for a music licensing exemption, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

TITLE I—COPYRIGHT TERM EXTENSION

5 SEC. 101. SHORT TITLE.

3

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6 This title may be referred to as the "Sonny Bono

- 7 Copyright Term Extension Act".
- 8 SEC. 102. DURATION OF COPYRIGHT PROVISIONS.
- 9 (a) PREEMPTION WITH RESPECT TO OTHER
- 10 LAWS.—Section 301(c) of title 17, United States Code,

is amended by striking "February 15, 2047" each place 1 it appears and inserting "February 15, 2067". 2 3 (b) DURATION OF COPYRIGHT: WORKS CREATED ON OR AFTER JANUARY 1, 1978.—Section 302 of title 17, 4 United States Code, is amended-5 6 (1) in subsection (a) by striking "fifty" and in-7 serting "70"; 8 (2) in subsection (b) by striking "fifty" and inserting "70"; 9 10 (3) in subsection (c) in the first sentence— (A) by striking "seventy-five" and insert-11 ing "95"; and 12 (B) by striking "one hundred" and insert-13 ing "120"; and 14 15 (4) in subsection (e) in the first sentence— (A) by striking "seventy-five" and insert-16 ing "95"; 17 (B) by striking "one hundred" and insert-18 ing "120"; and 19 (C) by striking "fifty" each place it ap-20 pears and inserting "70". 21 22 (c) DURATION OF COPYRIGHT: WORKS CREATED 23 BUT NOT PUBLISHED OR COPYRIGHTED BEFORE JANU-24 ARY 1, 1978.—Section 303 of title 17, United States

Code, is amended in the second sentence by striking "De-1 cember 31, 2027" and inserting "December 31, 2047". 2 3 (d) DURATION OF COPYRIGHT: SUBSISTING COPY-4 RIGHTS.---5 (1) IN GENERAL.—Section 304 of title 17, 6 United States Code, is amended— 7 (A) in subsection (a)— 8 (i) in paragraph (1)— 9 (I) in subparagraph (B) by striking "47" and inserting "67"; and 10 11 in subparagraph (C) (II)bv striking "47" and inserting "67"; 12 13 (ii) in paragraph (2)— 14 (I) in subparagraph (A) by striking "47" and inserting "67"; and 15 16 (II) in subparagraph (B) by striking "47" and inserting "67"; and 17 18 (iii) in paragraph (3)— (I) in subparagraph (A)(i) by 19 striking "47" and inserting "67"; and 20 21 in subparagraph (B) by (II)striking "47" and inserting "67"; 22 23 (B) by amending subsection (b) to read as 24 follows:

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2	TIME OF THE EFFECTIVE DATE OF THE SONNY BONO
3	COPYRIGHT TERM EXTENSION ACT.—Any copyright still
4	in its renewal term at the time that the Sonny Bono Copy-
5	right Term Extension Act becomes effective shall have a
6	copyright term of 95 years from the date copyright was
7	originally secured.";
8	(C) in subsection (c)(4)(A) in the first sen-
9	tence by inserting "or, in the case of a termi-
10	nation under subsection (d), within the five-year
11	period specified by subsection (d)(2)," after
12	"specified by clause (3) of this subsection,";
13	and
14	(D) by adding at the end the following new
15	subsection:
16	"(d) Termination Rights Provided in Sub-
17	SECTION (c) WHICH HAVE EXPIRED ON OR BEFORE THE
18	EFFECTIVE DATE OF THE SONNY BONO COPYRIGHT
19	TERM EXTENSION ACT.—In the case of any copyright
20	other than a work made for hire, subsisting in its renewal
21	term on the effective date of the Sonny Bono Copyright
22	Term Extension Act for which the termination right pro-
23	vided in subsection (c) has expired by such date, where
24	the author or owner of the termination right has not pre-
05	

25 viously exercised such termination right, the exclusive or HeinOnline -- 2 William H. Manz, Federal Copyright Law: The Legislative Histories of the Major Enactments of the 105th Congress 4 1999

"(b) COPYRIGHTS IN THEIR RENEWAL TERM AT THE

nonexclusive grant of a transfer or license of the renewal
 copyright or any right under it, executed before January
 1, 1978, by any of the persons designated in subsection
 (a)(1)(C) of this section, other than by will, is subject to
 termination under the following conditions:

6 "(1) The conditions specified in subsection 7 (c)(1), (2), (4), (5), and (6) of this section apply to 8 terminations of the last 20 years of copyright term 9 as provided by the amendments made by the Sonny 10 Bono Copyright Term Extension Act.

"(2) Termination of the grant may be effected
at any time during a period of 5 years beginning at
the end of 75 years from the date copyright was
originally secured.".

(2) COPYRIGHT AMENDMENTS ACT OF 1992.—
Section 102 of the Copyright Amendments Act of
17 1992 (Public Law 102-307; 106 Stat. 266; 17
U.S.C. 304 note) is amended—

19 (A) in subsection (c)—

25

20 (i) by striking "47" and inserting
21 "67";

22 (ii) by striking "(as amended by sub23 section (a) of this section)"; and

24 (iii) by striking "effective date of this

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section" each place it appears and insert-

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1	ing "effective date of the Sonny Bono
2	Copyright Term Extension Act"; and
3	(B) in subsection (g)(2) in the second sen-
4	tence by inserting before the period the follow-
5	ing: ", except each reference to forty-seven
6	years in such provisions shall be deemed to be
7	67 years".
8	SEC. 103. TERMINATION OF TRANSFERS AND LICENSES
9	COVERING EXTENDED RENEWAL TERM.
10	Sections $203(a)(2)$ and $304(c)(2)$ of title 17, United
11	States Code, are each amended—
12	(1) by striking "by his widow or her widower
13	and his or her children or grandchildren"; and
14	(2) by inserting after subparagraph (C) the fol-
15	lowing:
16	"(D) In the event that the author's widow
17	or widower, children, and grandchildren are not
18	living, the author's executor, administrator, per-
19	sonal representative, or trustee shall own the
20	author's entire termination interest.".
21	SEC. 104. REPRODUCTION BY LIBRARIES AND ARCHIVES.
22	Section 108 of title 17, United States Code, is
23	amended
24	(1) by redesignating subsection (h) as sub-
25	section (i); and

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1 (2) by inserting after subsection (g) the follow-2 ing:

3 "(h)(1) For purposes of this section, during the last 20 years of any term of copyright of a published work, 4 5 a library or archives, including a nonprofit educational in-6 stitution that functions as such, may reproduce, distrib-7 ute, display, or perform in facsimile or digital form a copy or phonorecord of such work, or portions thereof, for pur-8 poses of preservation, scholarship, or research, if such li-9 brary or archives has first determined, on the basis of a 10 11 reasonable investigation, that none of the conditions set 12 forth in subparagraphs (A), (B), and (C) of paragraph 13 (2) apply.

14 "(2) No reproduction, distribution, display, or per15 formance is authorized under this subsection if—

16 "(A) the work is subject to normal commercial17 exploitation;

18 "(B) a copy or phonorecord of the work can be19 obtained at a reasonable price; or

20 "(C) the copyright owner or its agent provides
21 notice pursuant to regulations promulgated by the
22 Register of Copyrights that either of the conditions
23 set forth in subparagraphs (A) and (B) applies.

"(3) The exemption provided in this subsection does
 not apply to any subsequent uses by users other than such
 library or archives.".

4 SEC. 105. VOLUNTARY NEGOTIATION REGARDING DIVISION 5 OF ROYALTIES.

6 It is the sense of the Congress that copyright owners of audiovisual works for which the term of copyright pro-7 tection is extended by the amendments made by this title, 8 9 and the screenwriters, directors, and performers of those 10 audiovisual works, should negotiate in good faith in an ef-11 fort to reach a voluntary agreement or voluntary agree-12 ments with respect to the establishment of a fund or other mechanism for the amount of remuneration to be divided 13 among the parties for the exploitation of those audiovisual 14 15 works.

16 SEC. 106. EFFECTIVE DATE.

17 This title and the amendments made by this title18 shall take effect on the date of the enactment of this Act.

EXEMPTION

19 TITLE II—MUSIC LICENSING

20

21

SEC. 201. SHORT TITLE.

22 This title may be cited as the "Fairness In Music23 Licensing Act of 1998".

1 SEC. 202. EXEMPTIONS.

2 (a) EXEMPTIONS FOR CERTAIN ESTABLISHMENTS.— Section 110 of title 17, United States Code is amended-3 4 (1) in paragraph (5) striking "(5)" 5 (A) by and inserting "(5)(A) except as provided in subparagraph 6 (B),"; and 7 8 (B) by adding at the end the following: "(B) communication by an establishment 9 10 of a transmission or retransmission embodying 11 a performance or display of a nondramatic mu-12 sical work intended to be received by the gen-13 eral public, originated by a radio or television 14 broadcast station licensed as such by the Fed-15 eral Communications Commission, or, if an 16 audiovisual transmission, by a cable system or 17 satellite carrier, if— 18 "(i) in the case of an establishment 19 other than a food service or drinking es-20 tablishment, either the establishment in 21 which the communication occurs has less 22 than 2000 gross square feet of space (ex-23 cluding space used for customer parking 24 and for no other purpose), or the establish-25 ment in which the communication occurs

HeinOnline 26 William H. Manz, Federal Copyright Law: The Legislative Histories of the Major Enactments of the 105th has 2000 norses 4460 gross square feet of

1	space (excluding space used for customer
2	parking and for no other purpose) and—
3	"(I) if the performance is by
4	audio means only, the performance is
5	communicated by means of a total of
6	not more than 6 loudspeakers, of
7	which not more than 4 loudspeakers
8	are located in any 1 room or adjoining
9	outdoor space; or
10	"(II) if the performance or dis-
11	play is by audiovisual means, any vis-
12	ual portion of the performance or dis-
13	play is communicated by means of a
14	total of not more than 4 audiovisual
15	devices, of which not more than one
16	audiovisual device is located in any 1
17	room, and no such audiovisual device
18	has a diagonal screen size greater
19	than 55 inches, and any audio portion
20	of the performance or display is com-
21	municated by means of a total of not
22	more than 6 loudspeakers, of which
23	not more than 4 loudspeakers are lo-
24	cated in any 1 room or adjoining out-

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door space;

1	"(ii) in the case of a food service or
2	drinking establishment, either the estab-
3	lishment in which the communication oc-
4	curs has less than 3750 gross square feet
5	of space (excluding space used for cus-
6	tomer parking and for no other purpose),
7	or the establishment in which the commu-
8	nication occurs has 3750 gross square feet
9	of space or more (excluding space used for
10	customer parking and for no other pur-
1 1	pose) and—
12	"(I) if the performance is by
13	audio means only, the performance is
14	communicated by means of a total of
15	not more than 6 loudspeakers, of
16	which not more than 4 loudspeakers
17	are located in any 1 room or adjoining
18	outdoor space; or
19	"(II) if the performance or dis-
20	play is by audiovisual means, any vis-
21	ual portion of the performance or dis-
22	play is communicated by means of a
23	total of not more than 4 audiovisual
24	devices, of which not more than one
25	audiovisual device is located in any 1

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1	room, and no such audiovisual device
2	has a diagonal screen size greater
3	than 55 inches, and any audio portion
4	of the performance or display is com-
5	municated by means of a total of not
6	more than 6 loudspeakers, of which
7	not more than 4 loudspeakers are lo-
8	cated in any 1 room or adjoining out-
9	door space;
10	"(iii) no direct charge is made to see
11	or hear the transmission or retransmission;
12	"(iv) the transmission or retrans-
13	mission is not further transmitted beyond
14	the establishment where it is received; and
15	"(v) the transmission or retrans-
16	mission is licensed by the copyright owner
17	of the work so publicly performed or dis-
18	played;"; and
19	(2) by adding after paragraph (10) the follow-
20	ing:
21	"The exemptions provided under paragraph (5) shall not
22	be taken into account in any administrative, judicial, or
23	other governmental proceeding to set or adjust the royal-
24	ties payable to copyright owners for the public perform-
25	ance or display of their works. Royalties payable to copy-

HeinOnline -- 2 William H. Manz, Federal Copyright Law: The Legislative Histories of the Major Enactments of the 105th Congress 12 1999 right owners for any public performance or display of their
 works other than such performances or displays as are ex empted under paragraph (5) shall not be diminished in
 any respect as a result of such exemption".

5 (b) EXEMPTION RELATING TO PROMOTION.—Section 6 110(7) of title 17, United States Code, is amended by in-7 serting "or of the audiovisual or other devices utilized in 8 such performance," after "phonorecords of the work,".

9 SEC. 203. LICENSING BY PERFORMING RIGHTS SOCIETIES.

10 (a) IN GENERAL.—Chapter 5 of title 17, United
11 States Code, is amended by adding at the end the follow12 ing:

13 "§ 512. Determination of reasonable license fees for 14 individual proprietors

15 "In the case of any performing rights society subject 16 to a consent decree which provides for the determination of reasonable license rates or fees to be charged by the 17 performing rights society, notwithstanding the provisions 18 19 of that consent decree, an individual proprietor who owns 20 or operates fewer than 7 non-publicly traded establish-21 ments in which nondramatic musical works are performed 22 publicly and who claims that any license agreement offered 23 by that performing rights society is unreasonable in its license rate or fee as to that individual proprietor, shall 24

be entitled to determination of a reasonable license rate
 or fee as follows:

3 "(1) The individual proprietor may commence 4 such proceeding for determination of a reasonable li-5 cense rate or fee by filing an application in the ap-6 plicable district court under paragraph (2) that a 7 rate disagreement exists and by serving a copy of 8 the application on the performing rights society. 9 Such proceeding shall commence in the applicable district court within 90 days after the service of 10 11 such copy, except that such 90-day requirement shall 12 be subject to the administrative requirements of the 13 court.

"(2) The proceeding under paragraph (1) shall 14 15 be held, at the individual proprietor's election, in the 16 judicial district of the district court with jurisdiction 17 over the applicable consent decree or in that place 18 of holding court of a district court that is the seat 19 of the Federal circuit (other than the Court of Ap-20 peals for the Federal Circuit) in which the propri-21 etor's establishment is located.

"(3) Such proceeding shall be held before the
judge of the court with jurisdiction over the consent
decree governing the performing rights society. At
the discretion of the court, the proceeding shall be

held before a special master or magistrate judge appointed by such judge. Should that consent decree
 provide for the appointment of an advisor or advisor
 sors to the court for any purpose, any such advisor
 shall be the special master so named by the court.

6 "(4) In any such proceeding, the industry rate 7 shall be presumed to have been reasonable at the 8 time it was agreed to or determined by the court. 9 Such presumption shall in no way affect a deter-10 mination of whether the rate is being correctly ap-11 plied to the individual proprietor.

12 "(5) Pending the completion of such proceed-13 ing, the individual proprietor shall have the right to perform publicly the copyrighted musical composi-14 15 tions in the repertoire of the performing rights soci-16 ety by paying an interim license rate or fee into an 17 interest bearing escrow account with the clerk of the 18 court, subject to retroactive adjustment when a final 19 rate or fee has been determined, in an amount equal 20 to the industry rate, or, in the absence of an indus-21 try rate, the amount of the most recent license rate 22 or fee agreed to by the parties.

23 "(6) Any decision rendered in such proceeding
24 by a special master or magistrate judge named
25 under paragraph (3) shall be reviewed by the judge

of the court with jurisdiction over the consent decree
 governing the performing rights society. Such pro ceeding, including such review, shall be concluded
 within 6 months after its commencement.

5 ((7) Any such final determination shall be 6 binding only as to the individual proprietor com-7 mencing the proceeding, and shall not be applicable 8 to any other proprietor or any other performing 9 rights society, and the performing rights society shall be relieved of any obligation of nondiscrimina-10 11 tion among similarly situated music users that may 12 be imposed by the consent decree governing its oper-13 ations.

14 "(8) An individual proprietor may not bring 15 more than one proceeding provided for in this sec-16 tion for the determination of a reasonable license 17 rate or fee under any one license agreement with re-18 spect to any one performing rights society.

19 "(9) For purposes of this section, the term 'in-20 dustry rate' means the license fee a performing 21 rights society has agreed to with, or which has been 22 determined by the court for, a significant segment of 23 the music user industry to which the individual pro-24 prietor belongs.".

Congress 16 1999

(b) TECHNICAL AND CONFORMING AMENDMENT.—
 The table of sections for chapter 5 of title 17, United
 States Code, is amended by adding after the item relating
 to section 511 the following:

"512. Determination of reasonable license fees for individual proprietors.".

5 SEC. 204. PENALTIES.

6 Section 504 of title 17, United States Code, is 7 amended by adding at the end the following:

8 "(d) ADDITIONAL DAMAGES IN CERTAIN CASES.—In 9 any case in which the court finds that a defendant propri-10 etor of an establishment who claims as a defense that its 11 activities were exempt under section 110(5) did not have 12 reasonable grounds to believe that its use of a copyrighted 13 work was exempt under such section, the plaintiff shall 14 be entitled to, in addition to any award of damages under 15 this section, an additional award of two times the amount 16 of the license fee that the proprietor of the establishment 17 concerned should have paid the plaintiff for such use dur-18 ing the preceding period of up to 3 years.".

19 SEC. 205. DEFINITIONS.

20 Section 101 of title 17, United States Code, is 21 amended—

(1) by inserting after the definition of "display"the following:

24 "An 'establishment' is a store, shop, or any HeinOnline 25² William H. Manz Federal Conversion Law: The Legislative Histories of the Major Engements of the 105th Similar place of DUSINESS7 oppen to the general public for the primary purpose of selling goods or services
 in which the majority of the gross square feet of
 space that is nonresidential is used for that purpose,
 and in which nondramatic musical works are per formed publicly.

6 "A 'food service or drinking establishment' is a 7 restaurant, inn, bar, tavern, or any other similar 8 place of business in which the public or patrons as-9 semble for the primary purpose of being served food 10 or drink, in which the majority of the gross square 11 feet of space that is nonresidential is used for that 12 purpose, and in which nondramatic musical works 13 are performed publicly.";

14 (2) by inserting after the definition of "fixed"15 the following:

16 "The 'gross square feet of space' of an estab17 lishment means the entire interior space of that es18 tablishment, and any adjoining outdoor space used
19 to serve patrons, whether on a seasonal basis or oth20 erwise.";

21 (3) by inserting after the definition of "per-22 form" the following:

23 "A 'performing rights society' is an association,
24 corporation, or other entity that licenses the public

of copyright owners of such works, such as the
 American Society of Composers, Authors and Pub lishers (ASCAP), Broadcast Music, Inc. (BMI), and
 SESAC, Inc."; and

(4) by inserting after the definition of "pic-5 6 torial, graphic and sculptural works" the following: "A 'proprietor' is an individual, corporation, 7 8 partnership, or other entity, as the case may be, that 9 owns an establishment or a food service or drinking 10 establisment, except that no owner or operator of a 11 radio or television station licensed by the Federal Communications Commission, cable system or sat-12 13 ellite carrier, cable or satellite carrier service or pro-14 grammer, provider of online services or network ac-15 cess or the operator of facilities therefor, tele-16 communications company, or any other such audio 17 or audiovisual service or programmer now known or 18 as may be developed in the future, commercial sub-19 scription music service, or owner or operator of any 20 other transmission service, shall under any cir-21 cumstances be deemed to be a proprietor.".

22 SEC. 206. CONSTRUCTION OF TITLE.

23 Except as otherwise provided in this title, nothing in 24 this title shall be construed to relieve any performing

25 rights society of any obligation under any State or local HeinOnline -- 2 William H. Manz, Federal Copyright Law: The Legislative Histories of the Major Enactments of the 105th Congress 19 1999 statute, ordinance, or law, or consent decree or other court
 order governing its operation, as such statute, ordinance,
 law, decree, or order is in effect on the date of the enact ment of this Act, as it may be amended after such date,
 or as it may be issued or agreed to after such date.

6 SEC. 207. EFFECTIVE DATE.

7 This title and the amendments made by this title
8 shall take effect 90 days after the date of the enactment
9 of this Act.

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